

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01
INR-07 L-03 PA-01 PRS-01 SP-02 SS-15 DHA-02
ACDA-07 EB-08 TRSE-00 OMB-01 AID-05 /095 W
-----011669 230516Z /17/65

O 212140Z AUG 77
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC NIACT IMMEDIATE 3108
INFO AMEMBASSY BONN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
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AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L LAGOS 9475

C O R R E C T E D C O P Y (TEXT: PARA 5 LINE 4)

FROM USDEL

E.O. 11652: GDS
TAGS: PORG, SF, UN, US
SUBJECT: LAGOS CONFERENCE: FMG POSITION ON DRAFT DECLARATION

REF: USUN 2631 (NOTAL)

1. SUMMARY: YOUNG, MOOSE, EASUM, COOKS AND PETTERSON MET THIS EVENING (AUGUST 21) WITH NIGERIAN UN PERMREP HARRIMAN AND COMMISSIONER FOR EXTERNAL AFS RS GARBA. WHILE READY TO MAKE A FEW CONCESSIONS ON THE LANGUAGE OF THE DRAFT DECLARATION, THE
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NIGERIANS WANT A STRONG DECLARATION, SAY THEY HAVE CONSIDERABLE SUPPORT FROM MANY WEO'S, VERY MUCH WANT US SUPPORT, AND ARE PREPARED TO FUNDAMENTALLY CHANGE THEIR RELATIONSHIP WITH THE UK IF THE LATTER DOES NOT TAKE A MORE FORTHRIGHT STAND AGAINST APARTHEID. END SUMMARY.

2. DURING THE HOUR-LONG MEETING, HARRIMAN (GARBA ARRIVED NEAR

THE END OF THE DISCUSSION) NOTED THAT THE POSITION HE WAS TAKING WAS FULLY SUPPORTED BY GENERAL OBASANJO. HE SAID OBASANJO'S OPENING SPEECH TOMORROW MORNING WOULD REFLECT THIS. HE SAID THAT THE FMG DID NOT WANT TO DEAL WITH THE FIVE WESTERN MEMBERS OF THE SECURITY COUNCIL AS A GROUP, BUT AS INDIVIDUAL GOVERNMENTS. IN THIS REGARD, HE SAID NIGERIA VERY MUCH WANTED TO WORK COOPERATIVELY WITH THE US IN MOVING AHEAD WITH THE PURPOSE OF THE CONFERENCE.

3. WE DID NOT GET INTO A BARGAINING SESSION ON THE DRAFT DECLARATION, BUT DID HEAR OUT HARRIMAN'S PRESENTATION OF THE FMG'S REACTION TO THE AMENDMENTS SUGGESTED BY THE FIVE. SPECIFICALLY, THE FMG WILL NOT DEPART SIGNIFICANTLY FROM REFERENCES TO THE SOUTH AFRICAN GOVERNMENT AS A "MINORITY REGIME" OR "RACIST REGIME." HARRIMAN MAINTAINED THAT THE US HAS SUPPORTED UN RESOLUTIONS IN WHICH SIMILAR TERMINOLOGY WAS USED.

4. HARRIMAN AGREED TO DELETE OR COMPLETELY RE-PHASE PARA 17, AND TO ACCEPT OUR WORDING FOR THE FIRST PART OF PARA 16. BUT HE SAID THE FMG DID NOT UNDERSTAND WHY WE COULD NOT SUPPORT LANGUAGE CALLING FOR ASSISTANCE TO STATES WHICH HAVE SUFFERED FOR THEIR IMPLEMENTATION OF UN RESOLUTIONS FOR ACTION AGAINST APARTHEID (E.G., MOZAMBIQUE, ZAMBIA). HE SAID IT WAS POINTLESS TO REFER GENERALLY TO COUNTRIES THAT HAVE BEEN THREATENED IN ONE WAY OR ANOTHER FOR THEIR "OPPOSITION " TO CONFIDENTIAL

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APARTHEID (ALL STATES, HE SAID, OPPOSE APARTHEID).

5. OUR BIGGEST PROBLEMS ARE LIKELY TO CENTER AROUND PARAS 20 (ON NUCLEAR COOPERATION) AND 22 (ON INVESTMENTS AND LOANS). HARRIMAN STATED THAT THE AFRICANS WANT A TOTAL CESSATION OF ALL FORMS OF NUCLEAR COOPERATION WITH SOUTH AFRICA. AS FOR INVESTMENTS AND LOANS, HE SAID, "WE ARE PREPARED TO PUT THE WORD "NEW" BEFORE INVESTMENTS."

6. HARRIMAN ALSO BROUGHT UP OUR WISH TO DELETE THE WORDS "TO SELF-DETERMINATION" AFTER "INALIENABLE RIGHTS." HE MAINTAINED THAT SELF-DETERMINATION "IS NOT A LOCUTION RELATED ONLY TO COLONIAL SITUATIONS."

7. HE ALSO MAINTAINED THAT THE AFRICANS SAW NO VALID REASON TO DELETE THE REFERENCE IN PARA 24 TO "LIBERATION GROUPS."

8. COMMENT: THERE MAY BE ROOM FOR SOME COMPROMISES ON THE WORDING OF THE DECLARATION, BUT, IF THIS TALK WITH HARRIMAN IS ANY INDICATION, THE NIGERIANS FEEL THEY HAVE PREPARED AND FOUGHT FOR A RELATIVELY RESTRAINED DOCUMENT AND ARE NOT INCLINED TO MAKE ANY SUBSTANTIVE ALTERATIONS - UNLESS WE CAN GIVE THEM

SOME COMPELLING REASON TO DO SO. AGAIN, THEY PARTICULARLY WANT OUR COOPERATION, A REFLECTION OF THEIR MARKEDLY IMPROVED ATTITUDE TOWARD THE US (HARRIMAN SAID OBASANJO STRESSES THIS POINT AND WANTS TO INVITE PRESIDENT CARTER TO VISIT NIGERIA NEXT YEAR). AND THEY ARE APPARENTLY READY TO GO TO THE MAT WITH THE BRITISH ON THE APARTHEID ISSUE, HARRIMAN SAID, "IF THE BRITISH ARE NOT READY TO CHANGE THEIR POSITION, WE ARE PREPARED TO LEAVE THE COMMONWEALTH." HE STRESSED THAT OBASANJO HAS AGREED TO THIS. THE BRITISH, HARRIMAN ADDED, WILL HAVE TO CHOOSE BETWEEN NIGERIA AND SOUTH AFRICA.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: APARTHEID, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Sent Date: 21-Aug-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977LAGOS09475
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770309-0747
Format: TEL
From: LAGOS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770839/aaaabhdd.tel
Line Count: 126
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: f281fa56-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 USUN NEW YORK 2631
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 08-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1534153
Secure: OPEN
Status: NATIVE
Subject: LAGOS CONFERENCE: FMG POSITION ON DRAFT DECLARATION
TAGS: PORG, SF, US, NI, UN
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/f281fa56-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009